RAMMUNC II

Control Nations

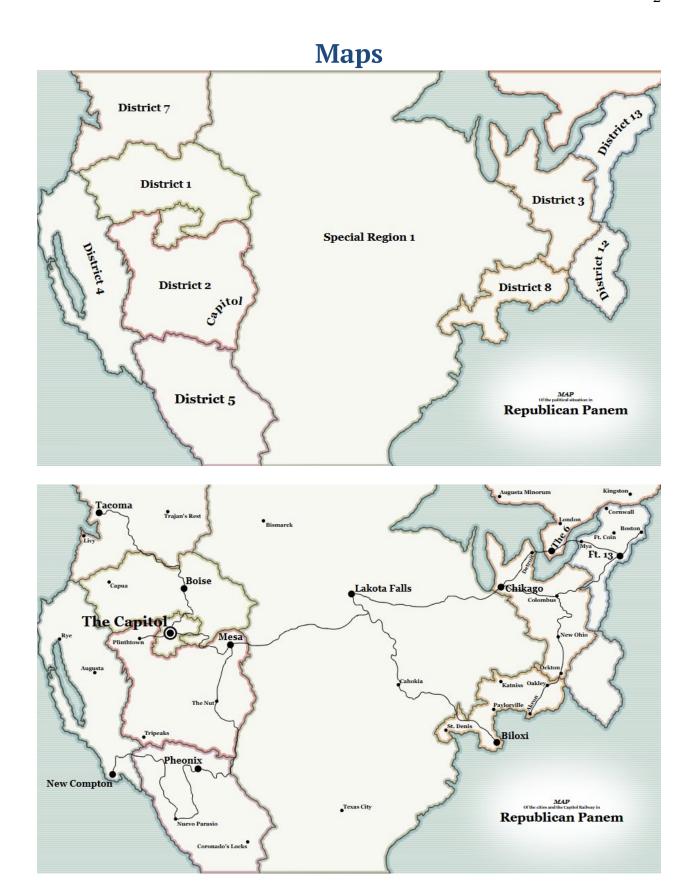
March 28th-29th, 2025



Delegate Handbook Hunger Games

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A map of Panem with districts and relevant cities labelled, including the railway.

Time of the Event

The events of this committee take place in **77 ADD**, exactly one year after the end of the Second Rebellion. I understand that this period is not well-covered in the original source material.

Background Information

After the success of the Second Rebellion, Panem has found itself with the conundrum all successful revolutions face: what next? Already a difficult enough question, extenuating circumstances have turned a political enigma into a Gordian knot.

During the Second Rebellion, two main factions arose among the anti-Capitol fighters. The first was the **Revolutionaries**, led by **Katniss Everdeen**, and then by **Paylor** after the former's retirement. Primarily hailing from poorer districts, the Revolutionaries favor a decentralized government, in which interdistrict economic restrictions are to be lifted. Officially, the goal of this is to promote unity between the districts of Panem and to bring power back to the people. In private, such actions would greatly benefit the poorer districts; with the collapse of interdistrict economic barriers, they would finally be able to industrialize and leave poverty. Also, the loss of centralization would make sure their internal affairs remain uninfluenced by the power of the rich. More controversially, extremist Revolutionaries have supported forcing rich districts to pay reparations for the years of oppression they put the poor districts under.

Of course, such an agenda is not popular among all districts, and with the formation of the Revolutionaries came the birth of the **Tredecist** movement. Tredecists, initially run by the late **Alma Coin**, and now by **Boggs**, primarily represent the richer, industrialized districts. Having heavily benefited from inter-district economic restrictions, the Tredecists prefer maintaining the current economic system, where each district is assigned a singular industry to control. This allows the Tredecists to keep a monopoly on nearly all of Panem's industrial power, indirectly allowing them to maintain the higher quality of life and influence they have enjoyed for nearly 80 years. Regarding governmental organization, however, the Tredecists are not as united; many prefer a republican form of government with a strong central executive, yet some appear to support the return of a Snow-like dictatorship. Notably, Tredecists also subscribe to the belief that richer districts should be given priority in reconstruction, due to their "greater economic importance", which could delay the rebuilding of smaller districts by up to **10 years**.

During the rebellion, these two factions kept peace, aside from the occasional arguments. Due to **District 13**'s military prowess, **Alma Coin** (and thus the Tredecists) was considered the natural leader of future Panem, however, with her assassination at the hands of Katniss Everdeen, things went awry. As the Tredecists entered an internal conflict over who should lead the faction next,

the Revolutionaries were able to force a snap election and obtain a near-complete victory. As a result, **only one** Tredecist remains on the Panem Transitional Council (P.T.C.), with all the rest being relegated to secondary "District-Commander" positions.

Unsurprisingly, this has caused a rupture in what was once a united front. Protests erupted in **Districts 13, 1, and 2** over alleged voter fraud, which took weeks to put down. More severely, Katniss Everdeen was found **dead** one week after the election results were certified, officially due to suicide, although many Revolutionaries believe otherwise. The newly elected President, Paylor, immediately recalled all District-Commanders to the Capitol to determine if there were state actors involved. The district-commanders, being overwhelmingly Tredecist, took this to be foreshadowing of a possible Snow-like purge, and chose to stay put.

Confused as to why the district-commanders refused the call, the Revolutionaries took their chance to begin the implementation of their agenda. **Districts 9, 10, and 11** were combined into **Special Region 1**, officially to encourage unified agricultural policies among the former districts (Tredecists claim this was done to dilute their strong influence in District 9). Restrictions on travel between districts were lifted, and poor districts immediately sent engineers and architects to their rich counterparts to create industrialization plans based off of the existing infrastructure. Most controversially, plans were announced for all districts to reduce their armed forces to a set number of troops which will utilize set types of equipment, which would remove the numerical and technological advantages the rich district militaries have.

District 13, under the paranoid and hotheaded Boggs, was the first to snap. Declaring that the P.T.C. had crossed the line, Boggs announced the formation of The Concord, officially an alliance of districts underneath the sovereignty of Panem, in reality a splinter faction that refuses cooperation with the Transitional Council until all recent reforms are rolled back and a new election is held. Almost immediately, **Districts 1 and 2**, along with others (shown below), announced their alignment with the Concord, expelling P.T.C. forces and bureaucratic personnel. The Capitol's population is aligned with the Concord, but due to the large P.T.C. military presence, no expulsions or loss of control have occurred, yet.

Under Concord Control:	Under P.T.C. Control:	
The Capitol	Special Region 1	
District 1	District 3	
District 2	District 6	
District 4	District 8	
District 5		
District 7		
District 13		

Notice how District 5 is marked out; despite its wealthier status, its history as a non-career district (among other things) put the P.T.C. forces and bureaucratic personnel in a strong enough position to resist expulsion. Although the primary cities of the district remain under Concord control, rural areas (which contain the all-important hydroelectric dams) have heavy P.T.C. presence. Currently, there is a low-level conflict occurring in the region, consisting of occasional skirmishes every week or so.

As of right now, the situation is stable, but tense. No shots have been fired outside of District 5, and genuine calls for peace have been issued by individuals on both sides.

Topic 1: The Reconstruction of Panem

As the background information is sufficient, further explanation of the topic is not necessary. It is rather clear what the topic entails (government reforms, future government structure, possible reparations, rebuilding order, etc.). As a result, I have instead included a series of guiding questions that could be used to further specify what topics the committee should cover.

- I. Should the new government of Panem be decentralized or centralized?
 - a. To what extent should the (de)centralization go? Are there specific industries/organizations that should remain (de)centralized?
- II. In what order should the districts be rebuilt?
- III. Should each district remain assigned to one industry, or should interdistrict economic restrictions be lifted?
- IV. Given the sudden nature of the prior election, should a new election be called?
 - a. If a new election should be called, what positions will be put to the vote (president, etc.)?
 - b. Should positions be voted-in via an electoral college-like system (preferring the richer districts), or a simple popular vote (preferring the poorer districts)?
- V. Should restrictions on military sizes and equipment be rolled back?
 - a. Instead of relying upon district-based militias, should there be a national military?
- VI. Should Special Region 1 be broken up?
 - a. Or should more special regions be made?
 - b. Who is going to lead Special Region 1?
- VII. Are further investigations into the death of Katniss Everdeen necessary?
- VIII. Should interdistrict travel be restricted once more?
 - a. With the loss of the Peacekeepers, how would any restrictions be enforced?

Appendix

This section has further information that I believe would be useful for delegates to know or have on hand.

- I. There is currently no set leader for Special Region 1.
- II. District 12 was nuked after the war; with the death of Katniss Everdeen, there has been no one advocating for it.
 - a. Given how few people currently live in the district, it can be ignored (unless one wants coal).
- III. It is assumed that with the war, the nuclear launching systems of both the Capitol and District 13 were heavily damaged and thus would require being fixed before they can be used.
- IV. Peacekeepers have either all died, joined the militias in the district they were stationed, or are currently in prisoner of war camps in the Capitol.
- V. A district can only call ~5% of their population for military service without facing major economic issues.
- VI. Districts only have access to technology associated with their industry.

PANEM'S CENSUS, 77 ADD

District	Population (%)
Capitol	389,622 (9.00)
1	38,962 (0.90)
2	216,456 (5.00)
3	822,534 (19.00)
4	216,456 (5.00)
5	216,456 (5.00)
6	432,913 (10.00)
7	43,291 (1.00)
8	1,298,738 (30.00)
Special Region 1	216,456 (5.00)
12	4,329 (0.10)
13	432,913 (10.00)
Total	4,329,128 (100)

- I. Considering the war, the population of District 8 increased exponentially; this is due to the region's warm climate and early securement by the rebels.
 - a. In reverse, the Capitol's population dropped greatly.
- II. Note that there are some changes in the primary industries of Panem; this was purposely done so that delegates wouldn't be stuck with a district with an irrelevant industry like fishing.
 - a. It is assumed that each district, despite being damaged, can utilize their industry; however, if they want to produce en masse, rebuilding is necessary.

PANEM'S PRIMARY INDUSTRIES, 77 ADD

District	Industry
Capitol	Nuclear weaponry, academia, cultural
	influence
1	Luxury items production, chemical weapons
	production
2	Weapons production
3	General electronics
4	Naval weaponry
5	Energy
6	Aviation and armored unit production
7	Naval weaponry
8	Non-military industry (food processing,
	textiles, etc.)
Special Region 1	Food production
12	N/A; ruins
13	High-tech research, nuclear weaponry

- Delegates can certainly build factories and what not if they want a new industry in their lands, but they will have to accept that it will take a while (especially if the industry is controlled by an opposing faction).
 - It is much easier and likely quicker to convince the district's representative in committee to give you access to their industry.

Dossier

Important Information

I am well aware that some of these individuals died during the Second Rebellion; if your position is one of these, just move on and act as if your character never died. I also understand that many of these people have little to no information about them available online. That is OK; any and all information that you should need has been provided in the dossier. If you wish for further information, feel free to ask me (Yousif) prior to the committee on the first day of the conference.

Revolutionaries

Commander Paylor

President of Panem; Leader of the Revolutionaries; District-Commander of District 8.
 "If we die, let it be for a cause and not a spectacle. If we succeed, let it be for all of Panem, and let it be forever."

Born in District 8, Paylor rose to prominence during the **Uprising of District 8** in 74 ADD. Despite the uprising's unsuccessful ending, her charisma and natural leadership capabilities made her the obvious choice for District 8's Commander during the **Second Rebellion**. As the war progressed, Paylor became immensely popular with the **Revolutionary** faction of the rebellion and clashed with President and Tredecist Alma Coin on various topics and issues (such as the commitment of troops to the **Bombing of the Nut**).

Following the assassination of Alma Coin, the Tredecist faction entered an interregnum; sensing an opportunity, Paylor forced a snap election and easily seized control of Panem's transitional government on behalf of the Revolutionaries. As President of Panem, she has fought tirelessly for the Revolutionary goals but has shied away from using brute force to achieve them out of fear of setting a bad precedent and losing support from the war-weary peoples of the poorer districts.

Despite being President of Panem, Paylor's command over the barely-existent "Panem National Army" (consisting of all district militias combined) is shaky, and she primarily

relies upon her militia from District 8 for any military purposes. Regardless, she remains immensely popular among all peoples of Panem, kindly known as the "Mother of the Nation."

o Tigris Snow

Mayor-General of the Capitol "Meow"

The only living member of the once-powerful Snow family, what Tigris lacks in words she makes up in sheer influence. The name "Snow" remains highly influential in the cliques of the Capitol, so influential that despite her Revolutionary faction membership, the strongly Tredecist Capitoline population continues to follow and vote for Tigris.

Via her extremely popular clothing brands (produced in the textile factories of **District 6**), Tigris holds a unique monopoly on the social sphere in Panem's wealthier districts, with her social media accounts being followed religiously by all.

However, Tigris now finds herself at a crossroads. As conflict between the P.T.C. and the Concord looms, many in the P.T.C. are suspicious of the former upper-class Capitoline citizen, while many of Tigris' social media followers (mostly Tredecist) are beginning to question why they listen to someone working for the "other side" (Effie Trinket's activities certainly do not help with this).

Hazel Hawthorne

District-Commander of District 6
 "Thank goodness that rotten Coin has been spent. God willing, her rat will follow."

Hazel Hawthorne is lesser known than her famed son Gale but remains one of the most formidable forces in the Revolutionary faction. Having survived the bombing of **District 12**, Hawthorne found herself as a refugee in **District 13**, a District she didn't even know existed.

Due to her traumatic experiences associated with the bombing of District 12, when she found out that Alma Coin had authorized similar actions upon the children in the Capitol, Hawthorne was moved into action. Escaping District 13 into **District 6** and

joining the local Revolutionary chapter, she quickly rose through the ranks, achieving the distinction of **District-Commander** within a matter of weeks.

Being a strong-willed woman moved by an urge to help those in the poor districts, Hawthorne is the most extreme of the Revolutionaries, having publicly called for the execution of Claudius Boggs and the mass-arrest of all Tredecists.

o Pollux

District-Commander of District 5

Pollux is the only surviving Avox in the entirety of Panem, having successfully escaped the Capitol during the Second Rebellion. Despite being unable to speak (**the delegate representing him does not have the same issue**), he has shown himself to be a capable administrator and fighter, successfully maintaining a P.T.C. presence in the rural hindlands of **District 5**.

Having spent a sizable amount of time in the **Capitol** sewers, Pollux is an adept commander in guerilla tactics, and via his usage of propaganda videos (shot by himself), he is able to inspire great loyalty within his troops.

Concerning his political viewpoints, he has aligned himself with Hazel Hawthorne in the extremist wing of the faction, hoping to exterminate the Tredecist threat before it causes yet another civil war.

Johanna Mason

Interim District-Commander of District 3
 "Well, yes, I'm angry."

The famed victor from **District 7**, Johanna Mason is a fierce and fiery warrior that proved herself repeatedly during two different Hunger Games and the Second Rebellion. After the rebellion, Mason quickly returned to her home district, being rather home sick. With the rise of the Concord, these hopes were dashed, and Mason was one of the many P.T.C. governmental officials exiled from the district.

In a happy coincidence, the position of District-Commander of **District 3** was vacant during this time, resulting in Mason's interim appointment to the position. What interim means in this scenario is completely unknown, and further confirmation needs to occur, or Mason might find herself out of a job in a year's time.

Being a strong radical, Mason has aligned herself with Hazel Haworth and Pollux. Indeed, she has always taken her radicalism one step further, continuing to support the creation of the 76th Hunger Games fought by the kids of the Capitol, even after Paylor's direct statements that such a thing will never happen.

Gale Hawthorne

Coordinator of Peacekeeper Affairs
 "What about the other families, Katniss? The ones who can't run away?"

Needing no introduction, Gale Hawthorne is one of the most decorated heroes of the Second Rebellion, having worked directly with the "Star Squad" in the **Battle of the Capitol**.

After the rebellion, Hawthorne moved to **District 2** in order to take up command of the Peacekeeper prisoners of war camps. With the formation of the Concord, Hawthorne had these camps moved to the Capitol so they may be better controlled. What he chooses to do with these Peacekeepers is up to him, but he should choose what to do soon, as keeping so many of them so close to the Capitol is bound to cause issues sometimes.

Politically, Hawthorne is an enigma. What is clear is that he chose to move to District 2 for a reason, and many fear that he may have sympathy for the Tredecist plight.

Beetee Latier

Secretary of Education and National Research
 "Thinking like your prey... that's where you find their vulnerabilities."

A highly intelligent man, Beetee Latier was a natural choice for Secretary of Education and National Research. Although the title seems rather uninteresting, the position, in secret, entails coordinating all of the P.T.C.'s weapons research. Using his prior experience as a general electrician during his past life in District 3, Latier has shown

great innovation in creating weapons that can be produced by the measly industry controlled by the P.T.C., with the end goal of freeing the P.T.C. from reliance upon the military industry of the Concord.

Politically, however, Latier is much less directed and straightforward. Generally, he upholds the viewpoints of humanism, looking for a peaceful resolution to the conflict to avoid further suffering. However, the specifics of such a viewpoint are yet to be fleshed out, as much of Latier's time is spent on research and not on analyzing political situations.

Tredecists

Boggs

Leader of the Tredecists; District-Commander of District 13
 "You'll do whatever you're ordered to do, soldier. It's not your job to ask questions."

A District 13 heavyweight, Boggs fought loyally alongside Alma Coin for nearly 30 years before her untimely demise. During the interregnum that followed her death, Boggs emerged as the new leader of the Tredecists and immediately formed the Concord after seeing the Revolutionary takeover of the Panem Transitional Council. As the leader of District 13, Boggs directly commands the second-largest military force in Panem (second only to the now-captured Peacekeepers themselves) and has shown no qualms about using it against his opponents.

Since greenlighting the Concord's expulsion of Council forces from District 13, Boggs has become a hardline Tredecist, believing that "Paylor and her gang" are conspiring to destroy Panem from within. Strongly paranoid (and clearly showing symptoms of PTSD), Boggs is also obsessed with exterminating all remaining Capitol loyalists in his ranks, constantly in fear that they are conspiring to kill him and strongly opposing the return of a dictatorship (at least one that isn't led by him).

Effie Trinket

District Commander of the Capitol
 "May the odds be ever in your favor"

Famed as the escort of Katniss Everdeen, Effie Trinket is the Capitol's symbol of beauty, and a reminder of its glorious past. Despite being the **District Commander** of the city, Trinket is yet to command any troops in it and instead is locked in a tug-of-war with Tigris Snow over influence with the Capitol's resources. Trinket has been effective in sowing dissent against Snow's administration of the city, pointing out the loss in the Capitol's prestige since the end of the rebellion. Through this, Trinket has become the second-most influential individual in the Capitol, and if Snow does not act soon, Trinket may find herself on the throne left warm by Snow's abrupt departure.

Disillusioned by the rebellion and what it did to her beloved city, Trinket longs for the times when Capitol citizens just sat back and watched/wore whatever the government

told them was in vogue at the time. Trinket's actual political viewpoints are nonexistent, all she wants is for the return of this lifestyle now past. Whatever the cost is, whatever government she'll have to agree to, she is willing to pay.

Plutarch Heavansbee

District-Commander of District 1; Secretary of Propaganda
 "We're fickle, stupid beings with poor memories and a great gift for self-destruction."

Plutarch Heavansbee's call to fame comes from his former positions as a **Head Gamemaker** for the Hunger Games during its 75th iteration. Despite being one of the original leaders of the rebellion, he was sidelined in the following government due to his Tredecist alignment. However, his general popularity allowed for him to remain as the only Tredecist in the P.T.C., much to the chagrin of the Revolutionaries. He also functions as the District Commander of District 1, although for the most part he does not care much for the position, believing that districts are an outdated form of dividing the nation.

Considered to be one of the more liberal Tredecists, Heavansbee supports a republic that would hopefully allow for most of the current issues to be put up to the vote or at least decided on by an elected legislature rather than a transitional council.

Enobaria

District-Commander of District 2
 "Let them have a taste of their own medicine."

Extremely brutal, hateful, and dangerous, Enobaria was already enshrined in Panem history for her sheer fearsomeness. However, that was not enough for the highly ambitious Career victor. Despite formally aligning with the Capitol for much of the rebellion, the **Mockingjay Deal** let her go free. Joining the rebellion because she smelled opportunity, Enobaria was quickly made the District Commander of District 2 after the **Battle of the Capitol** due to her everlasting popularity in the region.

Naturally, Enobaria joined the Tredecists once the Revolutionary reforms were put into place, particularly objecting to the free-travel doctrine (due to her district's heavy industrialization). Politically, however, Enobaria is a bit more ambiguous; having only

joined the rebellion on a whim for fame, some hypothesize that she still sympathizes for another Snow-like dictatorship.

Lucia

District Commander of District 7
 "I'm not used to being the one playing the game... but I don't mind the change."

A former **Gamemaker** for the Capitol, Lucia joined the rebellion alongside Heavansbee. Due to her former position as a regular Capitol civilian, not much is known about her past, and it is unknown how she was able to get such a lofty position in the new administration. However, Lucia has been able to prove herself as an ambitious industrialist, using her own prior experiences in creating **wolf mutts** to encourage the development of a biological weapons facility in **District 7**. Although it has yet to be built, such a development would be the first in Panem outside of the Capitol, and thus the only one firmly in the hands of the Tredecists.

Politically, Lucia strongly believes in the superiority of the richer districts, noting that they should be rebuilt first. Possibly, it might be because she is from the Capitol itself and thus would like to see her home city rebuilt, although some state that she only believes this because she wants the funds for her biological weapons factory. Regardless, the rebuilding effort is clearly the hot-button topic for Lucia.

o Romulus Thread

District Commander of District 5
 "No mercy." (Romulus Thread ca. 75 ADD)

Romulus Thread was one of the most brutal Peacekeeper garrison leaders in the entirety of Panem prior to the rebellion. After personally surrendering to Boggs, it was decided that he would be the Tredecists' representative in **District 5**, battling Pollux over the strategically vital region. This was likely chosen due to his extensive military experience and iron-first approach to administration, allowing for the Tredecists to guarantee that once Pollux is defeated, there will be no fear of future revolt from District 5.

Ideologically, Thread remains a strong believer in a Snow-like dictatorship, having never supported the rebellion in the first place.

Annie Cresta

District Commander of District 4 "I do."

The former wife of Finnic Odair, Annie was the natural choice for District-Commander of **District 4**. Despite lacking any prior leadership experience, her late husband's fame has turned her into something like a Hunger Games Yoko Ono who isn't annoying. As the controller of the only naval dockyards in Panem, Cresta controls the only form of transportation in the nation that no other district can adequately combat (as none of them have navies).

Outside of her late husband's fame, Cresta has established herself as one of Heavansbee's primary supporters in his attempts to create a republican form of government.